

**Palestinian Suggested Revisions to the US "Joint Goals" Presented on the 25<sup>th</sup> of March 2002**

*This proposal for the implementation of the Tenet Understandings aims at implementing the security agreements embedded in the Mitchell Report of April 2001, and will accordingly pave the way for the implementation of the remainder of the Mitchell Report's recommendations immediately upon the completion of this proposal at the date specified herein.*

*The Trilateral Senior Political Committee shall endorse this proposal; oversee its implementation, and resolve any disputes that arise from the implementation process.*

*International parties (according to the agreed structure and mandate) shall **monitor and verify** GOI and PA implementation of this proposal and all schedules and timetables derived therefrom and will make recommendations to facilitate the implementation thereof.*

*The Quartet shall*

**Phase 1 – Immediate – 48 hours**

1. GOI and PA issue public declarations of cease-fire.
2. GOI commits to cease "proactive" operations in areas under the control of the PA, including attacks on PA security forces or institutions.

***Alternative language to No. 2:***

*The GOI will not conduct "proactive" security operations in areas under the control of the PA or against PA institutions or attacks against innocent civilian targets. This shall include assassinations in all areas including those under Israeli security control.*

*GOI shall not conduct attacks of any kind against the PA, including the Palestinian Authority Ra'is facilities; and headquarters of Palestinian security, intelligence, and police organizations; or prisons in the West Bank and Gaza Strip.*

3. PA issues clear orders to field commanders to take action to prevent terrorism or violent attacks, ceases PA security forces involvement in inciting aiding, abetting attacks against all Israeli targets.

***Alternative language to No. 3:***

*PA stops any Palestinian security officials from inciting, aiding, abetting, or conducting attacks against all Israeli targets.*

*PA and GOI shall issue clear orders to their field commanders and take all other measures necessary to prevent individuals and groups from using areas under their respective control to carry out acts of violence.*

4. GOI takes action against Israeli citizens inciting, carrying out, or planning to carry out violence against Palestinians.

***Alternative language to No. 4:***

*GOI takes action against Israeli citizens inciting, carrying out, or planning to carry out violence against Palestinians and provides progress reports on these activities to the Trilateral Security Committee.*

*PA may submit names, information and evidence of Israelis planning or carrying out violence against Palestinians to the Trilateral Security Committee.*

5. GOI and PA resume security cooperation through reinvigoration of DCOs, sharing of threat information directly and through trilateral security committee.

***Alternative language to No. 5:***

*GOI and PA resume security cooperation through reinvigoration of the DCOs based on the standards existing before September 28, 2000. Removal of barriers to effective cooperation shall be completed no later than the end of Phase 3.,*

*GOI and PA shall share information on terrorist threats as soon as such information becomes available directly and through the Trilateral Security Committee. Legitimate threat information will be acted upon immediately by the party in whose security jurisdiction the terrorists are located.*

6. IDF adopts measures to reduce lethality of rules of engagement.

7. GOI and PA allow free movement of security personnel within Gaza and WB.

***Alternative Language to No. 7:***

*GOI and PA security personnel shall have freedom of movement within the Gaza Strip and the West Bank.*

8. PA makes public commitment to prevent smuggling, production, acquisition of illegal weapons, prepares plan for collecting weapons, preventing smuggling, and closing factories and arresting those involved.

***Alternative language to No. 8:***

*PA and GOI shall prevent smuggling, production, and acquisition of illegal weapons in accordance with their respective plans and will arrest those involved in territories under its respective jurisdiction.*

9. IDF redeploys from agreed locations (phase 1 schedule to be agreed determined by the Trilateral Security Committee).

**\* Alternative language to No. 9:**

*[IDF carries out demonstrable on-the-ground redeployment within the first 48 hours in accordance with the attached agreed schedule for the complete redeployment of IDF forces to positions held before 28 September 2000. (schedule to be attached)],*

*alternatively*

*[IDF carries out demonstrable on-the-ground redeployment within the first 48 hours. The Parties commence the formulation of an agreed schedule for the complete redeployment of IDF forces to positions held before 28 September 2000. This schedule shall be finalized and adopted no later than the end of Phase II] (schedule to be attached)],*

10. GOI lifts closures at agreed points (phase 1).

**\* Alternative language to No. 10:**

*[IDF carries out demonstrable on-the-ground actions for lifting the closure within the first 48 hours in accordance with the attached agreed schedule for lifting the internal closure as well as the reopening of internal roads, the Allenby Bridge, Rafah Terminal, Gaza Airport, Port of Gaza, and border crossings under the working conditions that existed prior to September 28, 2000] (schedule to be attached)],*

*alternatively,*

*[IDF carries out demonstrable on-the-ground actions for lifting the closure within the first 48 hours. The Parties commence the formulation of an agreed schedule for lifting of internal closures as well as the reopening of internal roads, the Allenby Bridge, Rafah Terminal Gaza Airport, Port of Gaza, and border crossings under the working conditions that existed prior to September 28, 2000. This schedule shall be finalized and adopted no later than the end of Phase I] (schedule to be attached)],*

11. PA assumes security responsibility at locations where GOI eases security restrictions.

**Alternative language to No. 11:**

*As part of existing agreements, PA assumes security responsibility where it has jurisdiction [with priority given to locations where GOI has withdrawn]. The IDF shall not target, harm, humiliate, or otherwise threaten Palestinian security officials, and shall prevent any Israelis from undertaking such action.*

**\* Additional language**

*GOI shall return all revenues owed to the PA and refrain from withholding any future revenues.*

**48 Hours – End of Phase 1 – Trilateral Security Committee Meeting to Assess Progress**

***\* Alternative language***

*The Trilateral Security Committee shall meet to assess progress in phase one simultaneously with the implementation of phase two. The Trilateral Security Committee shall make recommendations for rectifying any failures to implement any element from phase I and to facilitate improved implementation.*

**Phase 2: 48 Hours – 1 Week**

1. PA acts decisively to prevent attacks, enforce cease-fire, including arrest of activists in breach of cease-fire, action against those who incite, aid and abet such activities.

***Alternative language to No. 1:***

*The PA shall undertake preemptive operations against terrorists, terrorist safe houses, arms depots, and mortar factories. The PA shall provide regular progress reports of these actions to the Trilateral Security Committee.*

*The PA and the GOI shall act immediately and decisively, each within areas under its jurisdiction, based on legitimate terrorist and threat information, to prevent attacks against each other.*

*“Terrorism” and other terms from the Mitchell Report shall be defined through the Mitchell Report.*

2. GOI and PA act to prevent incitement to violence among their respective populations.

***Delete because it is sufficiently covered in Phase 1 point 3 and 4, and has elements that go beyond what is required in Tenet..***

3. GOI and PA allow free movement of security personnel within and between Gaza and WB.

***Alternative language to No. 3:***

*The GOI and the PA security personnel shall have freedom of movement within and between the Gaza Strip and the West Bank.*

4. GOI completes withdrawal from Area A, continues removal of internal closures and redeployment according to agreed schedule, including removal of permanent roadblocks in Gaza, entry of vehicles at Mawasi area, removal of

IDF positions from Palestinian houses, continue removal of other checkpoints and earth barriers, redeployment of armored vehicles.

**\* Alternative language to No. 4:**

*The IDF shall continue redeployment in accordance with the attached agreed schedule for the complete redeployment of IDF forces to positions held before 28 September 2000.*

*The IDF shall continue lifting of internal closures and reopening internal roads, the Allenby Bridge, Rafah Terminal, Gaza Airport, Port of Gaza, and border crossings to return the situation to the conditions that existed prior to September 28, 2000 in accordance with the attached agreed schedule for the complete lifting of closure.*

5. Trilateral committee identifies "flashpoints," designates senior security personnel responsible for flashpoints, develops JSOP for each.

6. PA presents comprehensive plan for collection of illegal weapons. Begins actions in concert with GOI to prevent smuggling of illegal weapons. Takes demonstrable action against weapons and mortar factories, based on PA information and information developed in conjunction with the GOI.

**Alternative language to No. 6:**

*The PA and GOI shall make concerted effort to prevent smuggling, and illegal production of weapons, locate and confiscate illegal weapons, including mortars, rockets and explosives in areas under their respective jurisdiction. Each side will inform the security committee of the status and success of these efforts.*

7. GOI takes specified actions to ease economic restrictions and movement of Palestinian civilians.

**Alternative language to No. 7:**

*[Delete this language as these issues are covered under "lifting the closures"]*

*alternatively,*

*[The GOI shall ease civilian and economic restrictions placed on movement of Palestinian people and goods into and through Israel returning the situation to 28 September 2000]*

8. GOI identifies Palestinian prisoners, including PA security personnel, arrested in security sweeps and not involved in terrorist activities. Begins releasing prisoners in this category. PA brings individual cases in dispute to the security committee.

**Alternative language to No. 8:**

*The GOI shall identify Palestinian prisoners, including PA security personnel, arrested in security sweeps and not involved in terrorist activities and begin releasing prisoners in this category. The release of all prisoners in this category shall be completed no later than the end of Phase 1.*

*The GOI shall submit the names of those accused of being involved in terrorist activity, as well as evidence against such individuals, to Trilateral Security Committee.*

9. Trilateral Security Committee using information jointly developed by the parties, identifies activists involved in planning or carrying out terrorist activities. PA takes demonstrable actions to arrest individuals on this list.

**\* *Alternative language to No. 9:***

*The PA shall move to apprehend, question, and incarcerate terrorists in the West Bank and Gaza and shall provide the Trilateral Security Committee the names of those arrested, as soon as they are apprehended, as well as readout of actions.*

*The GOI shall submit names, information and evidence of Palestinians planning to carry out terrorist activities to the Trilateral Security Committee. The PA shall take this information under consideration.*

***Additional language***

*The GOI shall re-institute military police investigations into Palestinian deaths resulting from IDF actions in the West Bank and the Gaza Strip in incidents not involving terrorism.”*

**1 Week – End of Phase 2 – Trilateral Security Meeting to Assess Progress –*****\* Alternative language***

*The Trilateral Security Committee shall meet to assess progress in phase two simultaneously with the implementation of phase three. The Trilateral Security Committee shall make recommendations for rectifying any failures to implement any element from phase two and to facilitate improved implementation.*

**Phase 3 – 1 week – 4 weeks (plus or minus) (Further Trilateral Security Meetings will be held to assess interim progress during the course of phase 3)*****Alternative language to title:***

*Phase 3 – 1 week – 2 weeks*

1. GOI completes redeployment and lifting of all internal closures to 28 September 2000 positions including reopening of internal roads, the Allenby bridge, Gaza Airport, Port of Gaza, and border crossings.

***\* Alternative language to No. 1:***

*Pursuant to the agreed schedules, the GOI shall complete redeployment to 28 September 2000 positions and lifting of internal closures as well as reopening of internal roads, the Allenby Bridge, Rafah Terminal, Gaza Airport, Port of Gaza and border crossings.*

*The GOI shall complete revoking of all demographic, geographic, administrative and other changes resulting from Israeli action since 28 September 2000. .*

2. GOI further eases specified civilian restrictions.

***Alternative language to No. 2:***

*[delete this language as the issues above are covered under “lifting the closures”]*

*alternatively,*

*The GOI shall complete easing civilian and economic restrictions placed on movement of Palestinian people and goods into and through Israel returning the situation to 28 September 2000.*

3. PA arrests terrorist activists from names developed by the trilateral security committee.

***Alternative language to No. 3:***

*The PA shall continue to apprehend, question, and incarcerate terrorists in the West Bank and Gaza and shall provide the Trilateral Security Committee the names of those arrested, as soon as they are apprehended, as well as a summary of actions taken.*



*The GOI shall continue to submit names, information and evidence of Palestinians planning to carry out terrorist activities to the Trilateral Security Committee. The PA shall take this information under consideration.*

4. PA takes credible and sustained judicial action (“due process”) against arrested individuals.

*Delete Article 4. because it is sufficiently covered in article 3.*

5. PA continues to undertake preemptive operations against terrorism, continues implementation of illegal weapons collection plan, continues actions to prevent smuggling. Measures include taking demonstrable action against weapons factories, laboratories, safe-house, and arms depots at locations identified by the trilateral security committee, arrests and prosecutes individuals connected with these locations.

***Alternative language to No. 5:***

*The GOI and the PA shall continue implementing their ongoing obligations specified in this workplan.*

***Additional language***

*In keeping with the Tenet Workplan’s goal of returning security cooperation and the situation on the ground to the conditions existing prior to 28 September 2000, the GOI revoke all security, administrative and other measures taken in East Jerusalem.*

**4 Weeks (plus or minus) – End of Phase 3 – Trilateral Security Committee Meets to Assess Progress**

***\* Alternative language***

***2 Weeks- End of Phase 3***

*The Trilateral Security Committee shall meet to assess progress in phase three. The Trilateral Security Committee shall make recommendations for rectifying any failures to implement any element from phase III and to facilitate improved implementation.*

*The PA and GOI commence implementation of the rest of the Mitchell Report recommendations in accordance with the schedule agreed in the Trilateral Senior Political Committee.*

***\* Final Clause Language:***

*PA and GOI will continue security cooperation through the joint security committee regardless of “untoward events”.*